Appendices 1



CABINET REPORT

| Report Title Finance Report to 30 September 2016 | nance Report to 30 September 2016 | Report Title |
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AGENDA STATUS: PUBLIC

Cabinet Meeting Date: 16 November 2016

Key Decision: YES

Within Policy: YES

Policy Document: NO

Directorate: Management Board

Accountable Cabinet Member: Cllr B Eldred

Ward(s) N/A

1 Purpose

- 1.1 The purpose of this report is to assist Cabinet in monitoring the delivery of the Corporate Plan within the agreed capital and revenue budgets for the General Fund (GF) and Housing Revenue Account (HRA).
- 1.2 To inform Cabinet of the latest forecast outturn position for the Council's capital programme for 2016-17 and changes to the Programme approved under delegated powers

2 Recommendations

- 2.1 That Cabinet reviews the contents of the report and appendices, and identifies actions to be taken to address any issues arising from it.
- 2.2 That Cabinet note the supplementary estimates funded by reserves transfers for the 2016-17 General Fund Revenue Budget as detailed in Appendix 1.

3 Issues and Choices

3.1 Report Background

- 3.1.1 This report presents the Council's key financial exceptions for the year to date, together with changes in the revenue budget and capital programme.
- 3.1.2 The report also brings forward any capital appraisals and variations for noting and approval.

3.2 Key Financial Indicator Exceptions

| | Variation from Budget | |
|---------------------------------|-----------------------|---------|
| | General | Housing |
| Dashboard Indicator Description | Fund | Revenue |
| | | Account |
| | £000 | £000 |
| Controllable Budgets | (394) | (348) |
| Debt Financing and Recharges | (369) | 42 |
| Total | (763) | (306) |
| Net transfer to/(from) reserves | 0 | 306 |
| Total | (763) | 0 |

3.3 General Fund Revenue Budget

3.3.1 **Supplementary Estimates**

- 3.3.1.1 Supplementary Estimates can be funded or unfunded. A funded Supplementary Estimate occurs where there is additional expenditure identified which can be funded from a funding source that is not included in the existing budgets. Examples of this type of funding source is external funding or use of an earmarked reserve which was set up for this purpose; the funding source used for this purpose cannot be working balances.
- 3.3.1.2 Supplementary estimates funded by reserves transfers for the 2016-17 General Fund Revenue Budget are as detailed in Appendix 1.

3.3.2 General Fund Revenue Budget (Blue)

3.3.3 The following table summarises the major variations from budget for the General Fund.

| Service Area | £000 |
|-------------------------------------|-------|
| Asset Management | 107 |
| Major projects and Enterprise | (48) |
| Head of Planning | (284) |
| Housing | 116 |
| Borough Secretary | 52 |
| Director of Customers & Communities | (598) |
| Corporate | 260 |
| Controllable Total | (394) |
| Debt Financing | (369) |
| Total | (763) |

Budget Managers are working to mitigate the pressures on their budgets and bring forecasts back in line with budgets.

3.3.3.1 **Asset Management**

Forecast overspend mainly relates to additional temporary staff covering vacant positions and professional services to carry out valuations. Offset by overachievement of NNDR rebates following challenges.

3.3.3.2 Head of Planning

Forecast underspend is due to the higher level of development control income for the whole year offset by a drop in anticipated building control income due to market conditions.

3.3.3.3 Head of Housing and Wellbeing

Forecast overspend is mainly due to additional costs for agency staff in Housing Options and Advice, Home Adaptations and Housing Standards.

3.3.3.4 Director of Customers and Communities

Overall forecast underspend reflecting additional deductions made through the Environmental Services Contract and additional car parking income.

3.3.3.5 Corporate

Forecast overspend due to additional costs for Bed and Breakfast and the use of temporary accommodation at County Chambers.

3.3.3.6 Corporate Debt Financing

Forecast underspend due to lower Interest on borrowing and lower MRP charges due to repayment of borrowing on short-life assets during 2015-16 and carry forward of some capital expenditure into 2016-17.

Controllable HRA Revenue Budget (Blue)

3.3.3.7 The forecast underspend position on the HRA of £306k relates mainly to staff vacancy savings within NPH and lower expenditure on the maintenance of communal gas heating systems. In line with September Cabinet decision it should be noted that £2m has been vired from the Revenue Voids Management Budget to the HRA Capital Programme to help fund a programme of additional units and help to ensure that the Council fully utilises the retained 141 Right to Buy receipts it currently holds.

3.4 Capital Programme

3.4.1 **General Fund Capital Programme**

- 3.4.1.1 The General Fund Capital Programme remains at £21.9m, unchanged over the last two months. As at the end of September the forecast expenditure for the year is £20.0m, around £1.9m below the budget for the year. This includes £1.1m forecast carry forwards and £0.8m underspends. The most significant forecast variances are:
 - Forecast underspend of £770k on the St Giles Street public realm improvements.
 The cost of completing these works was less than originally budgeted. The Council
 will consider how best to use this underspend. Any future schemes will be subject
 to a report to Cabinet seeking approval or the monies may be used to finance the
 existing programme as capital receipts, outlined in paragraph 3.4.1.4 below, are
 behind forecasts.
 - Forecast carry forward of £400k in relation to Disabled Facilities Grants, due to a decreased level of demand in 2016/17.
 - Forecast carry forward of £439k on the Central Museum Redevelopment project due to delayed access to the Old Gaol Block.
- 3.4.1.2 The capital programme includes large and complex schemes such as the Vulcan Works and Delapre Abbey. Whilst these schemes are not forecasting any variance against the 2016/17 approved budgets as at the end of September, the risks inherent in these schemes mean that some variances are possible. Any variances identified during the remainder of the financial year will be reported to future Cabinet meetings.
- 3.4.1.3 It will be proposed as part of the 2017/18 budget process that the governance of the capital programme is tightened in order to ensure that cost estimates are robust before schemes are commenced. The detail of these proposals is currently under development.
- 3.4.1.4 The financing of the capital programme assumes that around £5m of capital receipts will be received during 2016/17. It is not now expected that these will all be received in year, although on the assumption that they will be received next year, and given the expected carry forward of expenditure, the existing programme can be funded. This position does however reinforce the need to not add new schemes unless absolutely necessary.
- 3.4.1.5 Any further additions to the capital programme, including further strategic property purchases, will be subject to the development of a robust business case. In line with Financial Regulations, any proposed additions to the programme greater than £250k and/or requiring additional funding from Council resources, will be brought to Cabinet for approval.

3.4.2 **HRA Capital Programme**

3.4.2.1 The approved HRA Capital Programme has been increased by £2m to £38.85m. This increase is as a result of the virement from the HRA Revenue Budget for Voids management. In line with what was reported to September Cabinet this additional capital funding will support schemes that contribute towards the provision of additional social housing as part of the Governments 141 RTB Receipts initiative.

3.4.2.2 141 Right to Buy Receipts

It was reported to September Cabinet that the Council has, since April 2012, been able to retain a proportion of its RTB receipts after signing up to a formal agreement with the DCLG. As at 31 March 2016 the Council has not had to pay over any of the retained receipts but was under increasing pressure to use the balance of receipts within the terms of the agreement. These retained receipts must be spent on reprovision of social housing within 3 years of receipt.

For quarter 2 the Council will have to pay back £26,190 of receipts to the Treasury with interest of approximately £3,700 The Council is working closely with Northampton Partnership Homes to mitigate the risk of any further retained 141 capital receipts, in quarter 3 and future quarters, being paid back. Work is continuing to identify and bring forward a mix of RTB Buybacks and schemes that will bring additionality to the HRA stock base, addressing the housing need of the Borough.

3.4.2.3 As reported to September Cabinet discussions are still ongoing with the Government on the Local Growth Fund Dallington project. Delays in start on site are likely to see a re-phasing of works into 2017/2018 with budget of £8.3m being rolled forward into this year. As reported previously further update will be provided to a later Cabinet.

3.5 Choices (Options)

- 3.5.1 Cabinet is asked to note the reported position financial position.
- 3.5.2 That Cabinet note the transfers from reserves for the 2016-17 General Fund Revenue Budget as detailed in Appendix 1.

4 Implications (including financial)

4.1 Policy

4.1.1 The Council agreed a balanced budget for the Capital Programme and Revenue Budgets for both the General Fund and the HRA in February 2016. Delivery of the budget is monitored through the budget monitoring framework.

4.2 Resources and Risk

4.2.1 This report informs the Cabinet of the forecast outturn positions for capital and revenue, for both the General Fund and HRA, as at the end of September 2016. It also highlights the key risks identified to date in delivering those budgets and where performance measures are significantly over or under performing.

- 4.2.2 There will be an on-going impact in future years if any of the savings within the 2016/17 budget are not achieved, particularly where services move outside the direct control of the Council.
- 4.2.3 All schemes included in the capital programme, or put forward for approval, are fully funded, either through borrowing, internal resources or external funding arrangements.

4.3 Legal

4.3.1 There are no specific legal implications arising from this report.

4.4 Equality and Health

- 4.4.1 There are no specific equalities implications arising from this report.
- 4.4.2 A full Community/Equalities Impact Analysis has been completed for the 2016/20 Budget and is available on the Council website.

4.5 Consultees (Internal and External)

4.5.1 Heads of Service, Budget Managers and Management Board are consulted as part of the budget monitoring process on a monthly basis.

4.6 How the Proposals Deliver Priority Outcomes

4.6.1 Performance monitoring (financial and non-financial) by exception and using it to improve performance is good practice in terms of efficient and effective management. It contributes directly to the priorities of sustaining "effective and prudent financial management" and being "an agile, transparent organisation with good governance".

4.7 Other Implications

4.7.1 There are no other implications arising from this report.

5 Background Papers

5.1 Cabinet and Council Budget and Capital Programme Reports February 2016

Management Board, c/o David Kennedy, Chief Executive, 01604 837726 Glenn Hammons, Section 151 Officer, 01604 366521